

# PROVISION OF SPECIAL EDUCATION SERVICES TO STUDENTS VOLUNTARILY ENROLLED IN CHARTER SCHOOLS

## INTRODUCTION

This policy applies to all charter schools that are chartered by any of the Napa County SELPA member districts or the Napa County Office of Education (NCOE) or are granted a charter on appeal by the Napa County Board of Education or the State Board of Education in which oversight responsibilities have been assigned to a district within the SELPA. This policy does not extend to a charter school that was chartered by, or assigned to, an entity that is not a member of the SELPA.

The purpose of this policy is to clarify the relationship between charter schools, member school agencies and the SELPA. This policy has the further purpose of assisting applicable charter schools and chartering districts that are members of this SELPA with their individual and mutual responsibilities under the law. In addition, this policy has the purpose of assisting applicable charter schools and chartering agencies to meet the special education needs of all eligible students enrolled in applicable charter schools.

Pursuant to legal provisions of both federal and state law, eligible students enrolled in charter schools are entitled to special education services provided in the same manner as such services are provided in other public schools and charter schools within the SELPA. All parties shall comply with all applicable requirements of state and federal law regarding provision of special education services (Education code 56000 et seq., Individuals with Disabilities Education Act 20 U.S.C. Chapter 33). It is understood that a charter school shall not discriminate against any pupil in its admission criteria on the basis of disability. Funding for special education services, participation in the governance structure and responsibility for provision of services shall be based on the following: 1) whether the charter school is approved as an LEA or is deemed to be a public school within the LEA that granted the charter, and 2) the agreement (MOU) between the charter school and sponsoring LEA.

Charter schools and sponsoring districts must delineate in the charter or in a memorandum of understanding (MOU) the entity responsible for providing special education instruction and services. These documents should clarify the roles and responsibilities of each party with regard to IEP meetings, authorization of services, implementation of due process rights and legal representation. These documents must also reference any anticipated transfer of special education funds between the granting entity and the charter school, if any, and any provisions for sharing costs, deficits and/or proration factors in funding.

The charter school recognizes the responsibility to deliver services to any eligible child enrolled in the charter school and shall not seek assistance, reimbursement, or any other type of responsibility from the school district where the child actually resides unless otherwise provided by law.

The charter should also acknowledge that in the absence of SELPA approval that the charter school is an LEA for special education purposes; the charter school will be deemed a public school within the chartering entity-

#### SELPA INVOLVEMENT WITH APPROVAL AND RENEWAL OF CHARTERS

Prior to approval of a new charter school, or renewal of an existing charter school, the charter school petitioner(s) are required to consult with both the superintendent or designee of the chartering entity and the SELPA Director to ensure awareness of district and SELPA guidelines and timelines as they relate to special education. Specifically, the charter presented and related MOU must provide assurances that all eligible students enrolled in the charter school will receive appropriate special education services in accordance with federal law and the SELPA Local Plan for Special Education (Local Plan).

Enrollment – The charter shall provide that no student otherwise eligible to enroll in the charter school will be denied nor discouraged from enrollment due to a disability or due to the charter school's concerns about its ability to provide appropriate services<sup>2</sup>. The charter school shall fully inform parents of students with disabilities seeking enrollment in the school of their rights, educational options available, and the category of charter school to which it belongs. A district reviewing the petition of the establishment or renewal of a charter school may not refuse to grant the petition solely because the charter school might enroll students with disabilities who reside in a SELPA other than the one in which the district is a member.

Within the requirements of Education Code Section 47605 (5)(A) the charter must contain a reasonably comprehensive description of the charter school's educational program, as it relates to the provision of special education services, including the following:

- Assurances that the charter school will comply with all provisions of federal law and implementing regulations related to the rights of disabled students and their parents (20 U.S.C. Chapter 33, the Individuals with Disabilities Education Act);
- Assurances that the charter school will adhere to the policies, procedures and requirements of the SELPA Local Plan for Special Education;
  - 1. The charter school is deemed a public school when first granted a charter and cannot be deemed an LEA in this SELPA until the charter school has complied with all procedures outlined in this policy.
  - 2. Petitioner must confirm in writing that they will not discriminate due to disability.
- A description of the means by which the charter school intends to serve students with disabilities. This will include a specific reference as to whether the charter school intends to be deemed an LEA or public school for the provision of special education services,
- The procedures for ensuring that students referred assessed and served in a timely manner;
- Assurances that staff members providing special education services are

appropriately credentialed;

- Assurances that the facility used by the charter school does not present physical barriers that would limit an eligible student's full participation in the educational and extracurricular program;
- Assurances that the charter school will follow all federal laws regarding discipline and change of placement of special education students; and
- Dispute resolution procedures that will apply to any disputes between educational entities, including the SELPA, regarding the provision of special education services in the charter school.

It is recognized that specific detail about procedures and delivery systems may be set forth in a MOU between the charter school and the chartering entity rather than the charter itself. However, the SELPA encourages the parties to confirm the details prior to approval or extension of the charter.

#### CATEGORIES OF CHARTER SCHOOLS

For the purposes of provision of special education services only, charter schools shall be deemed wither a public school within the chartering district or separate LEA that receives special education funds and provides services independent of the chartering entity. It is understood that this status is separate and apart from the actual legal status of the charter school as provided in Education Code section§ 47604. All approved charter

Schools will be deemed public schools within the chartering entity until the charter school has been deemed an LEA following this policy. The categorization as a separate LEA will become effective on the first day of the fiscal year (July 1), following final approval by the SELPA Executive Board.

#### A. Public School Within a School District or NCOE

As set forth in the Education Code, charter schools that are deemed to be public schools within the chartering entity will participate in state and federal funding in the same manner as other schools or programs with the chartering entity. The chartering entity will be responsible for ensuring that all children with disabilities enrolled in the charter school receive special education and designated instruction and services in a manner that is consistent with all applicable provisions of SELPA policies and federal law. To that end, the chartering entity and the charter school petitioner must clarify by way of the charter or a Memorandum of Understanding the responsibilities of each party for the actual delivery of special education services including referral, assessment and funding. The chartering entity and the charter school will determine the policies and procedures necessary to ensure that the protections of special education law extend to students in the charter school in the same manner as students enrolled in other schools or programs administered by the chartering entity.

## The chartering entity will:

• Receive all applicable special education funds as specified in the SELPA's Special Education Funding Allocation Plan. The allocation per ADA and pupil

count in the charter school will be the same as that received by the chartering entity.

• Represent the needs of the charter school in the SELPA governance structure.

The charter or Memorandum of Understanding will clarify the following:

- Procedures and designation of responsibilities for ensuring that all eligible students enrolled in the charter school are appropriately referred, assessed and served in a timely manner;
- Procedures and responsibility for procuring and funding appropriate special education services for enrolled students; and
- Procedures and responsibilities for procuring necessary special education services or contracts for services with public or private educational agencies.
- Responsibility for costs of services, which exceed funding.
- Responsibility, if any, for excess costs of chartering entity.
- Responsibility for costs related to legal fees and due process proceedings.

Designation of administrative costs related to the above.

It is also recommended that a Memorandum of Understanding or Business Services Agreement address the following items:

- 1. If the district will assume responsibility for the provision of special education services for students with disabilities attending the charter school,
  - a description of what services will be provided, who will provide the services, and how and where the services will be provided.
  - an assurance that a student with disabilities attending the charter school will have access to special education services in the same manner as a student with a disability who attends another public school of that district.
- 2. If the charter school will assume direct responsibility for the provision or procurement of special education services for students with disabilities attending the charter school, the MOU shall include a description of the distribution of the charter school's equitable share of state and federal special education funding based on the SELPA's Special Education Funding Allocation Plan. A description of what assistance, if any, shall be provided by the District.

3. An agreement which clarifies what responsibility either party has to defend, indemnify, and hold harmless the other party and its employees against any liability arising from the acts or omissions of the charter school and/or districts, its agents or employees while performing services under the MOU and charter.

#### B. Charter School As An LEA Within the SELPA

A charter school that was chartered by or assigned to a SELPA member may apply to the SELPA Executive Board to become an LEA for the provision of special education services. Application must be made to the SELPA on or before February

1 of the school year preceding the school year in which the charter school anticipates operating as an LEA with in the SELPA. LEA status will not become effective prior to July 1 of the year in which final approval was granted. Once granted LEA status, a charter school will participate in the governance of the SELPA in the same manner as all other LEAs in the SELPA.

The applicant charter school will be deemed an LEA if the SELPA Executive Board determines that the charter school has met all requirements to be included as a member LEA of the SELPA as specified in this policy and the Local Plan. These requirements include:

- Provide assurances that all eligible individuals with disabilities (ages birth to 22) shall have access to appropriate special education programs and services;
- Provide assurances of its knowledge and understanding of applicable special education laws.
- Provide assurances that each certificated employee is appropriately credentialed to serve in his/her assignment;
- Provide necessary staff as required to meet federal mandates;
- Follow all requirements of the SELPA Local Plan:
- Utilize SELPA approved forms;
- Provide transportation as indicated on the student's IEP'; and
- Provide assurances that the charter school understands its sole legal and financial responsibility to provide appropriate services to eligible students and that the charter school shall not seek defense or indemnification from the SELPA or SELPA members unless liability is the result of acts or omissions

of other agencies, their agents or employees, while performing services under an agreement.

#### Once deemed an LEA, the charter school shall:

- Participate in governance of the SELPA in the same manner as all other LEAs in the SELPA.
- Contribute to, participate in, and receive the benefits of reimbursement from all SELPA fiscal pools and participate in any chargebacks in the same manner as other members.

- Receive state and federal funding for special education in accordance with the SELPA Special Education Funding Allocation Plan.
- Be responsible for all costs incurred in the provision of special education services to students enrolled in the charter school. These costs may include, but are not limited to, instruction, related services, transportation, nonpublic school/agency placements, inter/intra SELPA placements, due process proceedings, complaints and attorney fees; and
- Document that all state and federal special education funds apportioned to the charter school are used for the sole purpose of providing special education instruction and/or services to identified students with disabilities.

LEA status may be initially granted for a period consistent with the term of the charter not to exceed five years and may be granted one or more renewals by the SELPA Executive Board. Each renewal shall be consistent with the term of the charter.

LEA status may be revoked by the SELPA Executive Board if it finds that the charter school did any of the following:

- (1) Committed a material violation of any of the conditions, standards, or procedures set forth in this policy or the Local Plan.
- (2) Failed to meet generally accepted accounting principles, or engaged in fiscal mismanagement of special education funds.
- (3) Violated any provision of law applicable to the charter school relating to special education.
- (4) Had its charter revoked by the charter granting agency. The SELPA Executive Board shall examine the pattern of conduct by the charter school in implementing special education laws. The decision to revoke may be based on the ability of the charter school to correct violations and/or the charter school's ability to ensure ongoing, consistent compliance with all applicable special education laws.

Prior to revocation, the SELPA Executive Board shall notify the charter school of any violation of this policy and give the charter school a reasonable opportunity to correct the violation, unless the SELPA Executive Board determines, in writing, that the violation constitutes a severe and imminent threat to the health or safety of the pupils.

#### C. Charter School Affiliated With an LEA Outside of the SELPA

When a charter school has no affiliation with an LEA within the SELPA, neither the SELPA nor the local district within which the charter school is located has an obligation to reach agreement on the provision of special education services. If the charter school is granted status by an entity outside of the SELPA, the charter school is responsible for working with

its sponsoring district and related SELPA in order to meet all special education obligations, including assessments. The provisions for programs and services by Napa County SELPA, or members, shall, if any, be determined in advance through written inter-SELPA agreements.

# Napa County Special Education Local Plan Area (SELPA)

# Application to Become a Local Educational Agency Member of the Napa County SELPA for the Provision of Special Education Services

Must be submitted to the Napa County SELPA Office by January 1 of the year preceding the school year in which the Charter School anticipates operating as a LEA member of the SELPA

# The Charter School Special Education Agreement

The Charter School named below hereby applies to become a member LEA of the Napa County SELPA for the provision of special education services.

The Charter School applying for the LEA status:

Name: \_\_\_\_\_ Contact Person: \_\_\_\_\_\_

Address: \_\_\_\_ City: \_\_\_\_ Zip Code: \_\_\_\_\_

Phone Number: \_\_\_\_ Fax: \_\_\_\_\_

#### SECTION I: Assurances

The above-named Charter School hereby assures the Napa County SELPA that it will follow all applicable federal and state laws and regulations and the Napa County SELPA Local Plan, policies, and procedures, including:

- Complete compliance assurances, including general compliance with the Individuals with Disabilities Education Act (20 U.S.C. Sec. 1400 et seq.), Section 504 of the Rehabilitation Act of 1973 (29 U.S.C. Sec 794), the Americans with Disabilities Act of 1990 (42 U.S.C. Sec. 12101et seq.), federal regulations relating thereto and Part 30 of the California Education Code, and state regulations relating thereto.
- Agreement to comply with the specifications of all sections and assurances of the Napa County SELPA Local Plan.
- Agreement to document that all-State and Federal Special Education funds apportioned to the Charter school are used for the sole purpose of providing Special education instruction and/or services to identified students with disabilities; and agree that such funds shall be used to supplement and not to supplant other sources of federal, state, and local funds apportioned to the Charter School.
- Agreement that all eligible students enrolled in the Charter School will receive special education services in accordance with all applicable laws, regulations, policies and procedures specified in this Section I of the Charter Schools Special Education Agreement.

- Agreement that no student will be denied enrollment in the Charter School due to a disability or the Charter School's inability to serve the student.
- Agreement to be responsible for all costs incurred in the provision of Special Education services. These costs may include, but are not limited to, instruction, transportation, nonpublic school/agency placements, inter and intra SELPA placements, due process proceedings, complaints and attorney fees.

# SECTION II Accompanying Documents

This Charter School Special Education Agreement requires attachment of copies of the following documents:

- Description of the Charter School and instructional program provided.
- Description of students served and enrollment criteria.
- Description of the instructional staff including credentials and job descriptions.
- Description of class size standards.
- Description of Special Education programs and services to be operated, service delivery plan, and the number and type of students to be served in special education programs and services including:
  - Services operated directly by the Charter School and services to be provided through agreement or contract with another LEA, if
  - any, or another qualified Special Education provider, if any;
  - Qualifications of service providers, including credentials, certificates, and/or licenses.
- A complete budget for the operation of Special Education programs and services including contingency reserves for special education programs and service needs for the first school year in which the Charter School anticipates operating or providing special education services.
- Description of the accounting and documentation procedures to be used to authorize, monitor, and document the appropriate use of special education funds.
- The charter petition and application approved by the LEA which granted the charter.
- The minutes of the LEA Board meeting documenting approval of the charter.
- Any and all Memorandums of Understanding or other documents, which define the relationship between the Charter School and the LEA granting the charter.
- The minutes of the Charter School board or other governing body approving and adopting the Napa County SELPA Local Plan, Charter School Special Education Agreement and application to be a member LEA Of Napa County SELPA.

We, the undersigned, are duly appointed and authorized representatives of the above named Charter School, and do hereby attest to the intent and willingness of the Charter

School to comply with the above state assurances and agreements; and hereby apply to become a member of the Napa County SELPA.

NAME	SIGNATURE	DATE
(Please Print)	Signature of Chief School Administrator	
	G' , CD 1 GI ;	
	Signature of Board Chairperson	

Approved: May 2007